Chapter 1 – Introduction

About this Manual

The 2016 Accountability Manual is a technical guide that explains how the Texas Education Agency (TEA) uses the accountability system to evaluate the academic performance of Texas public schools. The manual describes the accountability system and explains how information from different sources is used to calculate and assign accountability ratings and award distinction designations.

History of the Accountability System

In 1993, the Texas Legislature mandated the creation of a public school accountability system to evaluate and rate school districts and campuses. A viable and effective accountability system was possible because the necessary infrastructure was already in place: a student-level data collection system, a state-mandated curriculum, and a statewide assessment program tied to the curriculum. This first accountability system remained in use until the 2001–02 school year.

The second accountability system included the Texas Assessment of Knowledge and Skills (TAKS) and assigned ratings for the first time in fall 2004. TAKS included additional subjects and grades, which significantly increased system rigor. Also, districts and campuses were required to meet criteria on up to 25 separate assessment measures and up to 10 dropout and completion measures. The last year for accountability ratings based on the TAKS was 2011.

House Bill (HB) 3, passed by Texas legislature in 2009, redesigned the state assessment and accountability systems to focus on postsecondary readiness for all Texas public school students. Because of the transition to the current assessment program, state accountability ratings were not issued in 2012. TEA worked throughout 2012 with technical and policy advisory committees to develop the current accountability system based on the State of Texas Assessments of Academic Readiness (STAAR®) program. This accountability system uses a performance index framework to combine a broad range of indicators into a comprehensive measure of district and campus performance. The 2012–13 school year was the first year ratings were assigned based on STAAR results.

With the passage of HB 5 in 2013, the legislature added additional indicators of postsecondary readiness. The 2014 ratings included college-ready graduates, a new postsecondary readiness measure. The 2015 accountability system replaced college-ready graduates with an expanded postsecondary readiness measure that added students who earn credit for at least two advanced/dual-credit courses or enroll in a coherent sequence of career and technical education (CTE) courses.

Goals of the Texas Accountability System

Texas will be among the top ten states in postsecondary readiness by 2020 by accomplishing the following:

- Improving student achievement at all levels in the core subjects of the state curriculum
- Ensuring the progress of all students toward achieving advanced academic performance
- Closing advanced academic performance level gaps among student groups
- Rewarding excellence based on other indicators in addition to state assessment results

Guiding Principles

Student Performance

- The accountability system is first and foremost designed to improve student performance.
- The system focuses on preparing all students for success after high school.

System Safeguards

• The accountability system uses safeguards to minimize unintended consequences.

Recognition of Diversity

• The accountability system is fair and addresses the diversity of student populations and educational settings.

Public Participation and Accessibility

- The accountability system's development and implementation are informed by advice from Texas educators and the public.
- The system is understandable and provides performance results that are relevant, meaningful, and easily accessible.

Coordination

• The accountability system is part of an overall coordinated strategy for state and federal ratings, reporting, monitoring, and interventions.

Statutory Compliance

• The accountability system is designed to comply with statutory requirements.

Local Responsibility

- Districts are responsible for submitting accurate data upon which ratings are based.
- The system relies on local school districts to develop and implement local accountability systems that complement the state system.

Distinction Designations

• Distinction designations are based on higher levels of student performance rather than more students performing at the satisfactory level.

Accountability Advisory Groups

Educators, school board members, business and community representatives, professional organizations, and legislative representatives from across the state have been instrumental in developing the current accountability system.

Accountability Technical Advisory Committee (ATAC) includes representatives from school districts and regional education service centers (ESCs). Members made recommendations to address technical issues for 2016 accountability.

Accountability Policy Advisory Committee (APAC) includes representatives from legislative offices, school districts, and the business community. Members identified issues critical to the accountability system and reviewed the ATAC recommendations. The APAC either endorsed the ATAC's recommendations or developed its own, which were forwarded to the commissioner. The commissioner considered all proposals and made final decisions on February 12, 2016, that are reflected in this manual.

See Appendix A – Acknowledgments for more information on advisory groups. The accountability development proposals and supporting materials that were reviewed and discussed at each advisory group meeting are available online at http://tea.texas.gov/2016accountability.aspx.

Overview of the 2016 Accountability System

State Accountability Ratings

The state accountability system assigns one of three academic ratings to each district and campus: *Met Standard, Met Alternative Standard,* or *Improvement Required.* These ratings are based on a framework of four indices that combine a range of indicators into a comprehensive measure of performance.

The performance index framework combines results from STAAR assessments, graduation rates, rates of students completing the various graduation plans, and other indicators. The performance indices are as follows:

Index 1: Student Achievement provides a snapshot of performance across subjects.

Index 2: Student Progress measures year-to-year student progress.

Index 3: Closing Performance Gaps emphasizes the academic achievement of economically disadvantaged students and the two lowest-performing racial/ethnic student groups.

Index 4: Postsecondary Readiness emphasizes the importance of earning a high school diploma that provides students with the foundation necessary for success in college, job training programs, the workforce, or the military.

Distinction Designations

Campuses that receive an accountability rating of *Met Standard* are eligible to earn distinction designations. Distinction designations are available for achievement in several different areas and awarded to campuses based on performance relative to a group of campuses of similar type, size, grade span, and student demographics. The distinction designation indicators are separate from those used to evaluate accountability ratings.

Both districts and campuses are eligible to earn a distinction designation in postsecondary readiness.

The following chart outlines the accountability ratings and distinction designations assigned in 2016.

| Ratings | Distinction Designations | | |
|--|--------------------------|--|--|
| (Districts and Campuses) | Districts | Campuses | |
| Met Standard | Postsecondary Readiness | Academic Achievement: ELA/Reading Academic Achievement: Mathematics Academic Achievement: Science Academic Achievement: Social Studies Top 25%: Student Progress Top 25%: Closing Performance Gaps Postsecondary Readiness | |
| <i>Met Alternative Standard</i> This rating is assigned to charter operators and alternative education campuses (AECs) evaluated under alternative education accountability (AEA) provisions. | N/A | N/A | |
| Improvement Required | N/A | N/A | |

System Safeguards

System safeguards have been established to meet state accountability-related intervention requirements. Performance results are disaggregated to show the performance of each student subgroup for each of the indicators. The purpose of the system safeguard report is to ensure that—in the aggregated district or campus reports—substandard performance in one or more areas or by one or more student groups is not disguised by higher performance in other areas or by other student groups. See *Chapter 8 – System Safeguards and Other Federal Requirements* for detailed information about system safeguards in 2016.

The following indicators are included in the state system safeguard report:

- Performance Rates (*district and campus*) by subject reading, mathematics, writing, science, and social studies
- Participation Rates (district and campus) by subject reading and mathematics
- Federal Graduation Rates (district and campus)
- Federal Limits on Alternative Assessments (district only)

Results for the following student groups are included in state system safeguard reports:

- All Students
- Racial/Ethnic student groups African American, American Indian, Asian, Hispanic, Pacific Islander, White, and Two or More Races
- Economically Disadvantaged
- Students with Disabilities
- English Language Learners (ELLs)

| | | 2016 |
|---------------------------------|--|---|
| | Index 1 Target: 60 | Index 1 Target: 60 |
| | All Student Groups and all tests combined Grades 3–8 mathematics excluded STAAR A and STAAR Alt 2 for all grades and subjects excluded | All Student Groups and all tests combined o Grades 3–8 mathematics included o STAAR A and STAAR Alt 2 for all grades and subjects included |
| | Performance standard: Phase-in 1 Level II (Satisfactory) | Performance standard: Level II Satisfactory Standard |
| lent | STAAR EOC Assessments (5 tests): o English I o English II o Algebra I o Biology o U.S. History | No change |
| x 1: hieve | Substitute assessments for STAAR EOC tests included | No change |
| Index 1: Student Achievement | English Language Learners (ELLs): | English Language Learners (ELLs)*: |
| St | English version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2–4 included (ELL Progress Measure) Students in U.S. schools years 5+ included (Phase-in 1 Level II) Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included | English version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2–4 included (ELL Progress Measure) Students in U.S. schools years 5+ included (Level II Satisfactory Standard) Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included |
| | (Phase-in 1 Level II) STAAR L evaluated in ELL Progress Measure | (Level II Satisfactory Standard) STAAR L evaluated in ELL Progress Measure |

| | 2015 2015 and 2016 Performance index Criteria a | 2016 |
|------------------------------|--|--|
| | Index 2 Target: Based on 5th percentile of Index 2 outcomes based on the 2015 performance results by campus type: elementary, middle, or high school/K–12. Targets for districts based on 5th percentile of campus performance across all campus types. | No change |
| | Ten student groups: All Students, seven racial/ethnic groups, Students with Disabilities, Current and Monitored ELLs | No change |
| | Across all subjects: reading, writing, and mathematics (Algebra I only for available grades) | Across all subjects: reading and mathematics only |
| | Grades 3–8 mathematics excluded STAAR A and STAAR Alt 2 for all grades and subjects excluded | Grades 3–8 mathematics included STAAR A and STAAR Alt 2 included |
| Index 2: Student Progress | Aggregated weighted score o One point for each percentage of assessment results that meet or exceed progress o One point for each percentage of results that exceed progress | No change |
| | Progress Measures: STAAR and ELL Progress Measure | No change |
| | High schools/K–12 campuses are evaluated on Index 2 | No change |
| | English Language Learners (ELLs): English version: | Current and Monitored ELLs*: English version: |
| | Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included | Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included |
| | Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included | Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included |
| | STAAR L evaluated in ELL Progress Measure | STAAR L evaluated in ELL Progress Measure |
| | Appendix L Inclusion of ELLs for a detailed description of the in | |

| Comparison of 2015 and 2016 Performance Index Criteria and Indica | ators for Non-AEA Districts and Campuses |
|---|--|
|---|--|

| Comp | arison of 2015 and 2016 Performance Index Criteria and I 2015 | 2016 | |
|------------------------|--|---|--|
| | 2013 | 2010 | |
| | Index 3 Targets: o District: 28 o Elementary: 28 o Middle School: 27 o High School/K-12: 31 | Index 3 Target: Based on 5th percentile of Index 3 2016 performance results by campus type: elementary, middle, or high school/K–12. Targets for districts based on 5th percentile of campus performance across all campus types. | |
| | By Subject Area: reading, Algebra I, writing, science, and social studies Grades 3–8 mathematics excluded STAAR A and STAAR Alt 2 for all grades and subjects excluded | By Subject Area: reading, mathematics, writing, science, and social studies o Grades 3–8 mathematics included o STAAR A and STAAR Alt 2 for all grades and subjects included | |
| | Student Groups: o Economically Disadvantaged o Two Lowest Performing Racial/Ethnic Student Groups | No change | |
| 1. Performance Gaps | Minimum Size Criteria for Racial/Ethnic Student Groups: Identify the Racial/Ethnic student groups that have 25 or more tests in ELA/Reading and 25 or more tests in mathematics from the prior year Select the lowest performing student group(s) that meet the above minimum size based on prior year results for All Subjects. | No change Note: The prior year (2015) results are based on the percentage of tests at the 2015 phase-in satisfactory standard and includes the STAAR, STAAR A, STAAR Alternate 2, and grades 3–8 mathematics results. | |
| | Points based on STAAR performance: Phase-in Satisfactory Standard: One point for each percentage of tests at Phase-in Satisfactory Standard or above Advanced Standard: One point for each percentage of tests at Advanced Standard | Points based on STAAR performance: Level II Satisfactory Standard: One point for each percentage of tests at Level II Satisfactory Standard or above Advanced Standard: One point for each percentage of tests at Advanced Standard | |
| | English Language Learners (ELLs): English version: | English Language Learners (ELLs)*: English version: | |
| | Students in U.S. schools year 1 excluded Students in U.S. schools years 2– 4 included ELL Progress Measure (1 point); STAAR Final Level II (1 point) Students in U.S. schools years 5+ included Phase-in 1 Level II (1 point); STAAR Advanced Level III (1 point) | Students in U.S. schools year 1 excluded Students in U.S. schools years 2–4 included ELL Progress Measure (1 point); STAAR Final Level II (1 point) Students in U.S. schools years 5+ included Level II Satisfactory Standard (1 point); STAAR Advanced Level III (1 point) | |
| | Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included Phase-in 1 Level II (1 point); STAAR Advanced Level III (1 point) | Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included Level II Satisfactory Standard (1 point); STAAR Advanced Level III (1 point) | |
| | STAAR L excluded | STAAR L excluded | |
| | nondial Inducion of EU of or a datailed description of the ind | | |

| | 2015 | | | 2016 | |
|-------------------------------------|--|---|---------------------|---|---|
| | Index 4 Target: All Components Districts: High Schools/K–12: Elementary/Middle School: | 57 (based on all four components) 57 (based on all four components) n/a | All o Di o Hi | 4 Target: Components stricts: gh Schools/K–12: ementary/Middle School: | 60 (based on all four components) 60 (based on all four components) n/a |
| | STAAR Only: o District: o Elementary: o Middle School: o High School/K–12: | 13 12 13 21 | No ch | ange | |
| diness | Based on four components: STAAR: Postsecondary Readiness Standard, Graduation Rate (or Dropout Rate), Graduation Diploma Plan, and Postsecondary: College and Career Readiness. | | No ch | ange | |
| Index 4: Postsecondary Readiness | If any of the three, non-STAAR components are not available, districts and campuses are evaluated on the STAAR component only. | | No change | | |
| Po | STAAR: Postsecondary Readiness Standard: STAAR Percent Met Final Level II on two or more STAAR subject-area tests for All Students and racial/ethnic student groups Students tested on one subject area only must meet the final Level II | | No ch | ange | |
| | performance standard for that subject area. Similarly, students tested on only two subject areas must meet the Final Level II performance standard for both subject areas. | | | | |
| | Reading, mathematics, writing, s o Grades 3–8 mathematics ex o STAAR A for all grades and o STAAR Alt 2 for all grades a | cluded subjects excluded | o G o S | ing, mathematics, writing, so rades 3–8 mathematics inc TAAR A for all grades and s TAAR Alt 2 for all grades ar | luded subjects included |

| | Comparison of 2015 and 2016 Performance Index Criteria and Indicators for Non-AEA Districts and Campuses | | | | |
|-------------------------------------|---|---|--|--|--|
| | 2015 | 2016 | | | |
| | Graduation Rate: Combined performance across graduation/dropout rates for Grade 9–12 four-year graduation rate for ten student groups; or Grade 9–12 five-year graduation rate for ten student groups, whichever contributes the most points to the index Ten Student Groups: All Students and each racial/ethnic group (seven groups), Students with Disabilities, and ELLs | No change | | | |
| | Graduation Plan: RHSP/DAP Graduates, excluding Foundation High School Program (FHSP) graduates, based on four-year longitudinal cohort: All Students and racial/ethnic groups | Graduation Plan: Two percentages based on the four-year longitudinal cohort are calculated for All Students and racial/ethnic groups: The percentage of students graduating under the Recommended High School Program or Distinguished Achievement Program (RHSP/DAP), excluding Foundation High School Program (FHSP) graduates. The percentage of students graduating under either the RHSP/DAP or the FHSP with an endorsement (FHSP-E) or the distinguished level of achievement (DLA). The percentage that contributes the most points to the Index 4 score will be used. | | | |
| Index 4: Postsecondary Readiness | Postsecondary Component - College and Career Readiness: Annual graduates who demonstrate postsecondary readiness in any one of three ways: Meeting the college-ready criteria on the TAKS exit-level test, SAT, or ACT in both ELA and mathematics Earning credit for two or more advanced course/dual-credit courses | Postsecondary Component - College and Career Readiness: Annual graduates who demonstrate postsecondary readiness in any one of three ways: Meeting the college-ready criteria on the TSI assessment, SAT, or ACT in both ELA and mathematics No Change | | | |
| | Enrolling in a coherent sequence of two or more career and technical education (CTE) courses as part of a four-year plan of study. | o No Change | | | |
| | Weighting: Combine with equal weight (25%) the results of four components if all four are available: STAAR Postsecondary Readiness Standard Graduation Rate Graduation Plan Postsecondary Component: College and Career Readiness | No Change | | | |
| | Substitute assessments for STAAR EOC tests included | No Change | | | |
| | English Language Learners (ELLs): | English Language Learners (ELLs)*: | | | |
| | English version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2–4 excluded Students in U.S. schools years 5+ included (Final Level II) Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included (Final Level II) | English version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2–4 excluded Students in U.S. schools years 5+ included (Final Level II) Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included (Final Level II) | | | |
| | STAAR L excluded | STAAR L excluded | | | |
| | (seven groups), Students with Disabilities, and ELLS Graduation Plan: RHSP/DAP Graduates, excluding Foundation High School Program (FHSP) graduates, based on four-year longitudinal cohort: All Students and racial/ethnic groups Postsecondary Component - College and Career Readiness: Annual graduates who demonstrate postsecondary readiness in any one of three ways: Meeting the college-ready criteria on the TAKS exit-level test, SAT, or ACT in both ELA and mathematics Earning credit for two or more advanced course/dual-credit courses Enrolling in a coherent sequence of two or more career and technical education (CTE) courses as part of a four-year plan of study. Weighting: Combine with equal weight (25%) the results of four components if all four are available: STAAR Postsecondary Readiness Standard Graduation Rate Graduation Rate Graduation Plan Postsecondary Component: College and Career Readiness Substitute assessments for STAAR EOC tests included English Language Learners (ELLS): English Language Learners (ELLS): English version: Students in U.S. schools year 1 excluded Students in U.S. schools year 2-4 excluded Students in U.S. schools year 2 + excluded | Iongitudinal cohort are calculated for All Students and racial/ethnic groups: o The percentage of students graduating under the Recommended High School Program or Distinguished Achievement Program (RHSP/DAP), excluding Foundation High School Program (FHSP) and the RHSP/DAP or the FHSP with an endorsement (FHSP-E) or the distinguished level of achievement (DLA). The percentage that contributes the most points to the Index 4 score will be used. Postsecondary Component - College and Career Readiness: Annual graduates who demonstrate postsecondary readiness in any one of three ways: o Meeting the college-ready criteria on the TSI assessment, SAT, or ACT in both ELA and mathematics o No Change No Change English Language Learners (ELLS)*: English version: o o Students in U.S. schools year 1 excluded o Students in U.S. schools year 2-4 excluded o Students in U.S. schools year 1 excluded o Students in U.S. schools year 2+ included (Final Level II) | | | |

| Compa | omparison of 2015 and 2016 Performance Index Criteria and Indicators for AEA Charters and 2015 2016 | |
|---|---|---|
| Index 1: Student Achievement* | Index 1 Target: 35 | Index 1 Target: 35 |
| Index 2: Student Progress* | Charter districts and campuses registered for Alternative Education Accountability (AEA) provisions are not evaluated on Index 2. | Campuses and charters districts registered for Alternative Education Accountability (AEA) provisions are evaluated on Index 2. For both AEA charter districts and campuses, the Index 2 target is based on the 5th percentile of AEA 2016 campus performance. |
| Index 3: Closing Performance Gaps* | Index 3 Target: 11 | For both AEA charter districts and campuses, the Index 3 target is based on the 5th percentile of AEA 2016 campus performance. |
| diness | Index 4 Target (with bonus points): 33 (based on two components) Based on two components: STAAR Postsecondary Readiness Standard and Graduation Score/Annual Dropout Rate If both components, STAAR Postsecondary Readiness and Graduation Score/Annual Dropout Rate, are not available for AECs or charter districts, evaluate the Graduation Score/Annual Dropout Rate performance only and the Index 4 target (with bonus points) is 45. If the Graduation Score/Annual Dropout Rate performance component is not available, do not evaluate Index 4. | No change |
| Index 4: Postsecondary Readiness | STAAR Postsecondary Readiness Standard: STAAR Percent Met Final Level II on two or more subject-area tests for All Students and racial/ethnic student groups Students tested on one subject area only must meet the Final Level II performance standard for that subject area. Similarly, students tested on two subject areas must meet the Final Level II performance standard for both subject areas. | No change |
| | Graduation Rate: Combined performance across graduation/dropout rates for ten student groups for: Grade 9–12 Four-Year Graduation, Continuers, and GED Rate; or Grade 9–12 Five-Year Graduation Continuers, and GED Rate; or Grade 9–12 Six-Year Graduation, Continuers, and GED Rate, whichever contributes the most points to the index. , 2, and 3, the same assessments and indicators are use | No change |

For Indices 1, 2, and 3, the same assessments and indicators are used for both non-AEA campuses and districts and AEA campuses and charter districts.

| Compa | nparison of 2015 and 2016 Performance Index Criteria and Indicators for AEA Charters and Campuses | | | | |
|--|--|---|--|--|--|
| | 2015 | 2016 | | | |
| | Weighting: Apply the following weights if both components are available: Graduation, Continuers, and GED Rate: 75% STAAR Postsecondary Readiness Standard: 25% | No change | | | |
| | Bonus Points for Graduation Plan: RHSP/DAP Graduates, excluding Foundation High School Program (FHSP) graduates, based on four-year longitudinal cohort (or annual RHSP/DAP graduates) | Graduation Plan: Two percentages based on the four-year longitudinal cohort are calculated for All Students: The percentage of students graduating under the Recommended High School Program or Distinguished Achievement Program (RHSP/DAP), excluding Foundation High School Program (FHSP) graduates. The percentage of students graduating under either the RHSP/DAP or the FHSP with an endorsement (FHSP-E) or the distinguished level of achievement (DLA). The percentage that contributes the most bonus points will be used. | | | |
| Index 4: Postsecondary Readiness (continued) | Bonus Points for Postsecondary Component - College and Career Readiness Annual graduates who demonstrate postsecondary readiness in any one of three ways: Meeting the college-ready criteria on the TAKS exit- level test, SAT test, or ACT test in both ELA and mathematics Earning credit for two advanced course/dual-credit courses Enrolling in a coherent sequence of two or more career and technical education (CTE) courses as part of a four- year plan of study | Bonus Points for Postsecondary Component - College and Career Readiness :Annual graduates who demonstrate postsecondary readiness in any one of three ways: Meeting the college-ready criteria on the TSI assessment, SAT test, or ACT test in both ELA and mathematics No change No change | | | |
| | Bonus Points for Excluded Students: Graduates, Continuers, and GED recipients from four-year longitudinal cohort | No change | | | |
| | Bonus Point Cap: 30 | No change | | | |
| | Substitute assessments for STAAR EOC tests included | No change | | | |
| | English Language Learners (ELLs): | English Language Learners (ELLs)*: | | | |
| | English version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2–4 excluded Students in U.S. schools years 5+ included (Final Level II) Spanish version: Students in U.S. schools year 1 excluded Students in U.S. schools years 2+ included (Final Level II) | No change | | | |
| | | | | | |